## Gay and Lesbian Activists Alliance of Washington, DC 2014 Questionnaire for D.C. Mayoral Candidates

#### **PUBLIC HEALTH**

1. Will you act to ensure that the District provides transgender-inclusive health insurance to all D.C. Government employees, to include coverage for sex affirmation surgery (also known as sex reassignment surgery)? [Note: this question has been overtaken by events since it was drafted at the start of 2014. Study the Mayor's executive action here: http://tinyurl.com/kn2dzty]

Yes. As Mayor, I will take any actions necessary to ensure that District employees – and all District residents – have access to transgender-inclusive health insurance.

I was very pleased when the Department of Insurance, Securities and Banking (DISB) issued its bulletin in March 2013 requiring health insurers operating in the District to remove language from plans that was transgender-exclusive, including language that discriminated on the basis of gender identity and expression. I was also extremely supportive when DISB issued a second bulletin earlier this year affirming gender dysphoria as a recognized medical condition, thereby ensuring access to treatment – including gender reassignment surgery. This action ensured that individuals with gender dysphoria have the same access to medically necessary treatments as individuals with other recognized medical conditions.

As Mayor, I will ensure that these transgender-inclusive efforts are maintained so that all individuals can access medically necessary treatments. I will also undertake a review of health insurance plans in the District to ensure compliance with these anti-discriminatory actions.

## 2. Will you submit budgets that target funds to address health disparities in the LGBT population, including in mental health and substance abuse treatment?

As Mayor, I will submit budgets that target funds to address health disparities in the LGBT population. Not only will I increase funding for our fight against the District's HIV/AIDS epidemic, but I will fund efforts to address those LGBT health disparities often linked to discrimination and stigma, such as mental health issues, substance abuse, and suicide.

During my tenure as Chair of the Council's Committee on Health, I re-directed millions in wasteful agency spending to critical LGBT health and support programs, including:

- \$550,000 for HIV/AIDS support services and prevention education for transgender individuals;
- \$750,000 for HIV/AIDS treatment, prevention, and educational services to transgender individuals, individuals diagnosed with both substance abuse and HIV/AIDS, and individuals in other high-risk populations; and
- \$3,050,000 to Whitman Walker Clinic to provide general HIV/AIDS primary care, treatment, and support services.

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I also invested in HIV/AIDS prevention, education, and treatment programs, including:

- \$1,500,000 to support comprehensive HIV prevention programs that target high-risk populations;
- \$400,000 to support comprehensive HIV/AIDS youth prevention programs; and
- \$623,000 for pre-release and post-release HIV/AIDS counseling, testing, and referral services for inmates at Oak Hill Juvenile Detention Center and the D.C. Jail.

In addition, I directed funding to community-based mental health and substance abuse programs, including:

- \$1,700,000 to expand the Choice in Drug Treatment Program, of which \$900,000 was dedicated to individuals with co-occurring mental health and substance abuse disorders;
- \$300,000 to expand capacity at community-based substance abuse providers;
- \$300,000 for substance abuse prevention programs; and
- \$200,000 for mental health services at the District's detoxification facility.

As Mayor, I will continue to invest in health, mental health, and substance abuse programs that serve our LGBT community. I will also develop – and fully fund – a coordinated strategy in line with the Healthy People 2020 Initiative to address LGBT health disparities. This strategy will look beyond traditional health outcomes and tackle issues related to homelessness, employment discrimination, and bullying.

3. Describe steps you will take to improve performance at the HIV/AIDS, Hepatitis, STD, and TB Administration (HAHSTA), including in HIV prevention, HIV/AIDS surveillance, and mental health services.

Prior to 2005, the District's response to its HIV/AIDS epidemic was in crisis. The HIV/AIDS Administration (now known as HAHSTA) was not paying providers on time, could not collect the epidemiological data needed to implement targeted prevention and treatment strategies, and had suffered under a series of lackluster leaders. In addition, the Administration's failure to monitor grants led to a proliferation of waste, fraud and abuse, diverting critical treatment dollars to unscrupulous venders. The limited support programs in existence were severely undercapitalized and not part of any sort of coordinated effort to tackle the epidemic across all fronts.

These failures contributed to a proliferation of HIV/AIDS within the District. When I took over as Chair of the Committee on Health in 2005, I immediately took action, holding a series of seven hearings in my first year dedicated solely to the HIV/AIDS crisis. I requested the Office of the Inspector General to conduct a full review of the Department's management of HIV/AIDS funding. And I took action, using every tool at my disposal to fight this disease, including:

- Funding the first-ever epidemiological report so that the District could better understand and effectively target its HIV/AIDS strategy;
- Authoring legislation, enacted by the full Council, to establish peer education programs for high risk and overlooked populations, including seniors, and to provide continuing

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- education on HIV/AIDS to District healthcare providers;
- Directing funds to community based HIV/AIDS prevention, support, and treatment programs, such as Whitman Walker, Transgender Health Empowerment, and Food & Friends;
- Co-authoring and providing more than \$3,000,000 for the Effi Barry Initiative, which provides organizational training and support for community-based HIV/AIDS providers in underserved communities;
- Conducting a first of its kind Youth Sexual Health Project to hear directly from District youth as to how to improve sexual health and HIV prevention programming;
- Investing millions of dollars in critical HIV/AIDS prevention and primary care programs, including almost \$1,000,000 for youth education and outreach efforts; \$50,000 for condom distribution at the District's detox facility and the DC Jail, and HIV testing; \$1,500,000 for outreach-related counseling and testing, linkage to care services, prevention case management, and education services for high-risk populations; and more than \$600,000 for pre- and post-release HIV/AIDS counseling, testing, and referral services for individuals at juvenile detention or at DC Jail;
- Directed funding to support services, such housing, mental health and substance abuse programming, including more than \$7,000,000 to support subsidized housing for persons with mental health issues; \$200,000 to provide for long-term mortgage assistance for people living with HIV/AIDS; and more than \$2 million for capital, rehabilitative construction, and acquisition costs to expand the affordable housing options available to persons living with HIV/AIDS;
- Holding multiple performance oversight hearings focusing on fiscal mismanagement of grant dollars, including weekly roundtables with the HAHSTA director to ensure progress on meeting conditions established by the federal government for accessing federal dollars;
- Working directly with the federal Department of Housing and Urban Development to address HAHSTA's shortcomings related to the management of housing assistance dollars; and
- Funding social media campaigns, including a text messaging service for youth, to provide educational information about HIV/AIDS and link individuals to services.

As a result of my leadership, the District went from having one of the worst HIV/AIDS responses in the world to one of the most innovative. And we are starting to see results. According to the most recent epidemiological report, there has been a 50% reduction in the number of new HIV cases and a 70% reduction in the number of HIV-related deaths. In 2013, the District distributed almost 6 million condoms and supported 177,000 HIV tests, more than four times the level of testing in 2007.

While I applaud this progress, much more can – and should – be done. We are still facing infection rates at epidemic levels, and likely will for years to come. In addition, the disease disproportionately impacts certain segments of the District's population. African Americans make up less than half of the District's population, yet they account for 75% of HIV cases. In addition, African Americans have the highest prevalence of HIV at 3.9%, significantly higher than the overall rate of 2.5% and the rate for whites (1.2%) and Hispanics (1.6%). The District also still struggles with bureaucratic challenges that impact our ability to effectively manage federal funding, conduct critical surveillance and monitoring, and implement coordinated

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strategies across agencies and programs.

As Mayor, I will build upon the existing HIV/AIDS strategy by using our epidemiological data to more effectively target those communities where the stigma and fear of the disease continue to thwart testing and treatment efforts. I will also enhance current surveillance programs and prioritize efforts to fully implement the District's integrated reporting database system so that we can better monitor prevention and treatment efforts. I will build capacity in underserved areas to ensure that all residents have access to necessary care and supports and to expand education and outreach efforts. I will also increase the availability and utilization of pre- and post-exposure prophylaxis and take steps to better invest available federal funding in direct service programs. Finally, I will ensure that we have a comprehensive strategy that reaches beyond HAHSTA in order to adequately address related issues, such as access to stable housing and mental health services – both of which are critical to medication adherence and overall wellbeing.

#### JUDICIARY AND PUBLIC SAFETY

4. Will you require the Metropolitan Police Department's gathering and analysis of crime statistics to ensure greater comprehensiveness and objectivity, including on LGBT-related hate crimes and intimate partner violence?

Comprehensive and objective data is a critical tool in developing public safety strategies. As Mayor, I will ensure that MPD continues to collect data on all potential hate crimes, including those against members of the LGBT community. At the same time, I will increase cultural competency training for all our first responders to ensure that our officers are better prepared to identify and address potential hate crimes, including linking victims to appropriate medical and support services. I will also improve efforts to collect data on and track incidents of intimate partners violence.

# 5. What will you do to provide alternatives to incarceration for marginalized and at-risk populations like homeless youth and transgender people who resort to sex work for survival?

Many times individuals who resort to sex work do so out of necessity for survival. This is especially true for marginalized and at-risk populations such as homeless youth and transgender individuals. As Mayor, I will invest in programs that provide these populations with meaningful alternatives to engaging in sex work. For the thousands of District youth struggling with housing instability and homeless, many of whom identify as LGBT, I will implement policies that connect these young residents to short- and long-term housing and wraparound services. This includes access to emergency shelter beds along with transition and affordable housing options. I will also improve data collection so that we can better understand the causes of such youth homelessness so that we can develop targeted interventions. I will also increase capacity at the District's new Youth Re-Engagement Center so that it can meet the needs of the estimated 14,000 disconnected youth and expand college and career-training opportunities. For transgender individuals, I will break down barriers to employment, including investing in job training and placement programs. In addition, I will expand capacity at drop in centers and

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increase access to substance abuse and mental health services.

As Mayor, I will also put a priority on jail diversion programs so that individuals who engage in sex work are able to access an alternative pathway before they enter the prison system. For individuals who participate in sex work for survival, diversion programs can offer immediate access to needed support services. During my time on the Council, I have supported and funded such programs, including investing \$5 million for jail diversion and criminal justice programs for residents with mental health needs, and will continue to push such initiatives as Mayor.

# 6. Will you budget funds to hire qualified trainers to provide LGBT-inclusive cultural competency training to all police officers, including in the handling of intimate partner violence?

Cultural competency is essential to ensuring that the District can best protect and serve its diverse population. I was one of the first elected officials to call for LGBT sensitivity training for our first responders after Tyra Hunter, a transgender woman, was refused medical treatment at the scene of a car accident. As Mayor, I will ensure that all our officers – not just new recruits or transfers – receive LGBT-inclusive cultural competency training, including issues related to intimate partner violence. In addition, I will expand training requirements to all first responders and frontline government employees to ensure that all residents are treated with dignity and respect when facing difficult or stressful situations. I will also dedicate funds to establish a formal cultural competency training program so that we can effectively implement a standardized LGBT sensitivity curriculum for all frontline employees and ensure that all individuals are trained as soon as possible.

#### **HUMAN RIGHTS**

7. Will you require that anyone you appoint as Director of the Office of Human Rights have professional training and experience in civil rights law enforcement?

Yes. The Office of Human Rights (OHR) is charged with protecting human rights, eradicating discrimination, and increasing equal opportunities for people who live, work or visit the District. As I stated in my last GLAA survey, the Director must have relevant professional training and experience in civil rights law enforcement.

8. Will you renew, enforce and update as necessary the Mayoral Order mandating explicit inclusion of every class protected under the D.C. Human Rights Act in all D.C. government agency nondiscrimination statements?

The District's Human Rights Act prohibits discrimination by reasons of race, color, religion, national origin, sex, age, marital status, personal appearance, sexual orientation, gender identity or expression, familial status, family responsibilities, matriculation, political affiliation, genetic information, disability, source of income, status as a victim of an intra-family offense, and place of residence or business. Ensuring that our agencies publicly state their full compliance with the

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Act makes it clear that the District government is an open and welcoming place for all individuals. Therefore, as Mayor, I will renew, enforce, and update as necessary the Mayoral Order mandating explicit inclusion of every class protected under the D.C. Human Rights Act in all government agency nondiscrimination statements.

9. Given the limited results from trans-inclusive Project Empowerment training, will you establish a project at the Department of Employment Services to increase government hiring from under-represented populations, and will you hire trans persons in your own office?

While the District's overall unemployment rate is at 7.4%, the DC Trans Coalition estimates that the unemployment rate among the transgender community is almost 50%. This is unacceptable. And while I applaud the transgender-inclusive component of Project Empowerment, and in fact currently employ a program participant at my Council office, more must be done.

As Mayor, I will establish job-training programs that help under-represented populations, including the transgender community, obtain the skills they need to compete in today's economy. I will also establish programs that help individuals address some of the underlying issues of unemployment, such as homelessness, lack of access to healthcare, or mental health issues. In addition, I will invest in educational programs for disconnected youth and adults to support their efforts to complete their high school degree and continue on to college or career training programs.

These actions alone, however, won't solve the high unemployment rate among the transgender community if there aren't jobs made available. As Mayor, I will implement performance-based job placement programs that reward organizations for placing more workers in actual jobs. I will also ensure that the District government remains an inclusive place for all job candidates and hope to fill key leadership positions within my administration with individuals from various under-represented communities. I will also ensure that apprenticeship programs are open and available to all District residents and support job creation for today's employment market. During my time on the Council, I have championed the development of apprenticeship programs, including WMATA's Elevator and Escalator Apprenticeship Program and the Electro-Mechanical Technology Training Program at Cardozo High School. I will use this experience to partner with local unions to develop additional programs both within the government and the private sector that help connect those populations with high unemployment rates with long-term job opportunities.

In addition to these job placement efforts, I will implement an educational and outreach campaign regarding the District's Human Rights Act to ensure that all residents are protected against illegal discrimination in the workplace. This is especially important for the transgender community. According to the recent DC Trans Coalition Needs Assessment, 45% of respondents have been discriminated against at their place of employment. This cannot continue. Finally, I will also establish drop in centers so that the transgender community can have a safe and centralized place to seek educational, employment and other support services.

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### YOUTH AND SENIORS

10. Will you act to ensure improved services and treatment for LGBT homeless youth and seniors, including expanding transitional housing and emergency shelter space?

As Mayor, I will put a priority on improving services and treatment for LGBT homeless youth and seniors. This includes expanding affordable housing, transitional housing, and shelter space.

During my time on the Council I have been a proud supporter of the Wanda Alston House, the first and only District housing program dedicated to offering transitional housing and services to homeless LGBT individuals ages 16 through 24. During my time as Chair of the Committee on Health, I secured significant funding for Transgender Health Empowerment, which at the time managed the Wanda Alston House. In addition, I was proud to have co-sponsored the LGBTQ Homeless Youth Reform Amendment Act of 2014, which is an important step in addressing the unacceptable rate of homelessness among LGBT youth. Not only does the legislation dedicate funding to expand emergency shelter beds, but it will allow the District to collect critical data on its LGBT homeless population so that we can better develop targeted interventions.

This alone, however, is not enough. As Mayor, I will continue efforts to expand dedicated shelter beds for LGBT youth. I will also work with our community partners to develop real time responses to the very specific issues facing many of our LGBT homeless youth, including histories of sexual, physical or emotional abuse, family rejection, and a higher rate of mental health needs, including thoughts of suicide. I will also take steps to ensure that District shelters are safe for all homeless residents and that discrimination based on LGBT status will not be tolerated. And I will ensure cultural competency training for our homeless service and shelter workers.

As Mayor, I will also take steps to help address many of the issues facing our LGBT seniors. Like many District seniors, our older LGBT residents are finding it harder and harder to age in place – especially given the city's growing affordable housing crisis. This is often exacerbated by the fact that many LGBT seniors were denied access to critical financial benefits available to their heterosexual peers. In addition, access to culturally competent geriatric medical care is limited in many of those communities where our seniors actually live. As Mayor, I will expand access to affordable housing through increased investments and reducing the regulatory burden that often inhibits development. I will also look to build on the success of the District's Senior Villages to help bring supporting housing options to all District seniors across the city. I will expand on prior investments in health professional continuing education programs to develop a more robust LGBT sensitive medical community. I will also ensure that government programs serving seniors receive training on the unique needs of the LGBT community so that they can better connect LGBT seniors to needed services and supports.

#### **CONSUMERS AND BUSINESSES**

11. Will you support strengthening Alcoholic Beverage Control (ABC) reforms by eliminating license protests filed by citizens associations and ad hoc groups, requiring stakeholders to participate in the community process provided by the Advisory

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### **Neighborhood Commission?**

As I stated in a previous GLAA survey, I support a vibrant community and believe that bars, restaurants and other entertainment venues enhance the city. I also believe that the regulatory process should not be used to harass District businesses. As Mayor, I will support strengthening ABC reforms to help reduce frivolous license protests and will work with stakeholders on additional reforms requiring interested parties to participate in the established Advisory Neighborhood Commission (ANC) process. This ANC process allows for a good balance between public participation in the current licensing process and the needs of our local businesses.

### 12. Do you pledge to find a suitably located space for The DC Center when the Reeves Center closes?

In 2012, I was proud to sign a letter of support for The DC Center when it sought – and won – the solicitation for space at the Reeves Center. At the time, this was heralded as an important step in making services accessible to our LGBT population for the long-term. And now, just a few short years later, The DC Center is being asked to relocate.

Let me first state that I do not support the proposed soccer stadium deal that includes the currently contemplated land swap deal involving the Reeves Center. I do not think this deal as proposed is in the best interest of the District. If, however, the Reeves Center is sold, or The DC Center is otherwise forced to move, then as Mayor, I will commit to working with the organization to finding an alternative space that meets its needs.

Your record is part of your rating. Please list any actions that you have taken that may help illustrate your record on behalf of gay, lesbian, bisexual, and transgender people. Your answers should be typed on separate paper rather than on this form.

Throughout my career on the Council, I have been an ally and champion for the LGBT community. In addition to the issues discussed above, below are some of the key items in my record of support for our LGBT residents:

- · As a member of WMATA's Board of Directors, I developed the proposal which was approved by the full Board to extend domestic partnership benefits to WMATA's thousands of employees.
- I was one of the first elected officials to call for first responder sensitivity training with respect to the District's LGBT community after Tyra Hunter, a transgender woman, was refused medical treatment at the scene of a car accident. Specifically, as part of the Fiscal Year 2001 Budget Support Act, I authored the District of Columbia Fire and EMS Department Tyra Hunter Investigation and Report Act of 2000. The legislation required the Fire and EMS Department to produce a report on the following: 1) the names of all the employees who withheld care at the scene of the incident; 2) the reasons why

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disciplinary action was not taken against the employees who withheld care; 3) the individual(s) responsible for failing to initiate disciplinary action; 4) the steps being taken to avoid similar incidents in the future; and 5) the actions that would be taken were such an incident to occur in the future. This report was presented to the Council on February 14,2001.

- In 2009, I was honored to be the architect and leader of the District's push for marriage equality. I worked with neighborhood leaders, elected officials, the faith community, LGBTQ advocates and more, including GLAA, to secure passage of the Religious Freedom and Civil Marriage Equality Amendment Act. The Act secured equal marriage rights for all District residents, regardless of sexual orientation, and, on March 9, 2010, the District became the  $6^{th}$  state or jurisdiction to permit same-sex couples to marry.
- In 2013, I authored the JaParker Deoni Jones Birth Certificate Equality Amendment Act to overhaul the process of obtaining a new birth certificate. Prior to this action, transgender individuals often faced significant obstacles in obtaining a birth certificate that reflects their identified gender. Transgender individuals were required to undergo expensive medical procedures and navigate a cumbersome bureaucratic process that violated their privacy. In addition, an individual would have to receive an amended birth certificate where, for example, "male" is crossed out but is still visible and "female" is inserted. Given that birth certificates are often necessary for employment purposes or to obtain government assistance or licenses, the inability of transgender individuals to receive a certificate reflective of their gender identity opened them up to potential bias and discrimination.

My law, enacted by the full Council, eliminated outdated medical requirements and put in place new privacy protections, such as ending the practice of publishing name changes in area newspapers and releasing an individual's old birth certificate. The law was named to honor the life of JaParker Deoni Jones who was murdered in the District in February 2012 simply for being a transgender individual.

- I authored legislation to eliminate the District's prohibition on surrogacy agreements, a family planning option that many in the LGBT community rely upon to start or expand their families. Yet, the District's prohibition means that many District residents are denied from accessing what is in other parts of the country a routine path to parenthood. I believe this unequal treatment is contrary to the city's shared values of fairness and equality. My Surrogacy Parenting Amendment Act of 2013 would permit surrogacy agreements in the District and provide a regulatory regime for enforcement. As Mayor, I will continue to pursue the legalization of surrogacy agreements in the District so that all residents who want to have children are able to do so.
- I streamlined, improved, and expanded the District's AIDS Drug Assistance Program (ADAP) so that it was able to meet the needs of all District residents who sought support. At the time I assumed the Chairmanship of the Committee on Health, the District had just 1,280 individuals enrolled in ADAP – far lower than the actual need. In addition, there were significant concerns regarding mismanagement with respect to grant funding. I

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requested that the Office of Inspector General conduct a full review of the program, which found an inadequate number of site visits, incomplete sub-grantee case files, and improper oversight of sub-grantee management/administration. The OIG report also described improper management of available ADAP funding, including almost \$7 million in unspent funds as of the time of the audit. I immediately identified funding to support ADAP management assistance. In addition, I allocated \$1,000,000 to expand ADAP's capacity. As a result of these actions, ADAP was able to support over 46,600 prescriptions for more than 3,800 individuals in FY08 and into the first quarter of FY09. This represented a substantial growth over the roughly 1,310 individuals enrolled in FY07.

- · I am proud to have co-sponsored the *Marriage License Issuance Amendment Act* of 2013, which repeals the three-day waiting period before the issuance of a marriage license, and the Conversion Therapy for Minors Prohibition Amendment Act of 2013.
- After a 2010 report found that many District health care providers lacked the necessary information about HIV/AIDS to properly identify at-risk populations, respond to new trends in the epidemic, and best protect their patients, I authored and secured enactment of the HIV/AIDS Continuing Medical Education Amendment Act of 2012. This legislation bolsters health professionals' ability to fight the epidemic by providing physicians, nurses, nursing assistive personnel and physician assistants critical continuing education as part of their professional licensing requirements on issues related to HIV/AIDS.
- District residents over the age of 50 are disproportionately impacted by HIV/AIDS. At the end of 2012, 6.4% of residents between the ages of 50 and 59 were living with HIV. This is much higher than the citywide prevalence rate of 2.5%. And while these seniors remain sexually active, the Department of Health found that many District physicians didn't believe that their older patients needed HIV testing or that individuals over the age of 50 are impacted by HIV.

Recognizing that more HIV education and outreach for District seniors was needed, I introduced the *Senior HIV/AIDS Education and Outreach Program Establishment Act* of 2012. Enacted by the full Council, the law establishes a Senior Peer Education and Outreach Program within the Department of Health to train seniors to provide information to their peers on how to prevent the transmission of HIV. This peer education program builds on numerous studies that found individuals are more likely to be receptive to information when it is communicated through a peer.

The following awards also reflect my support for our LGBT residents:

Mautner Project
Man of Mautner Award – 2010

Rainbow History Project

Community Pioneer – 2009

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#### **GLAA**

Distinguished Service Award - 2002

Dignity/Washington

Veronica & Gerald Colfer Award – 2010

"for authorship and tireless efforts on behalf of the Religious and Civil Marriage Equality Amendment Act of 2009"

Gertrude Stein Democratic Club

Capital Pride Stand Up for Equality Award for Public Service - 2009

U.S. Department of Justice

Gerald B. Roemer Community Service Award – 2010

"for contributions to LGBT community"

Student Equal Rights Campaign

OUTSpoken Award - 2005

"In recognition of his personal courage and for serving as an inspiration and role model for lesbian, gay, bisexual and transgender college students"

Human Rights Campaign (HRC)

National Capital Area Leadership Award – 2004

You must sign your name on each answer sheet to indicate your personal commitment to your answers.

Please return your signed questionnaire responses by Thursday, September 11 to GLAA, P.O. Box 75265, Washington, D.C. 20013. In addition to sending your signed hard copy, please email a copy (in any major word processor or text format) for loading on GLAA's website to equal@glaa.org. Thank you.

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